

<b>Report to:</b>	Health and Wellbeing Board Overview and Scrutiny Committee (Adult Social Care and Health)	<b>Date of Meeting:</b>	7 September 2021
<b>Subject:</b>	Sefton Integrated Care Partnership Development		
<b>Report of:</b>	Executive Director of Adult Social Care and Health	<b>Wards Affected:</b>	All Wards
<b>Portfolio:</b>	Health and Wellbeing		
<b>Is this a Key Decision:</b>	No	<b>Included in Forward Plan:</b>	No
<b>Exempt / Confidential Report:</b>	No		

### Summary:

This report presents to the Committee the latest position with regard to steps to develop a Sefton Integrated Care Partnership following Cabinet approval given in April 2021. The paper in its original form went to Health and Wellbeing Board on the 9<sup>th</sup> June 2021, this paper has been slightly updated to reflect a change in terminology brought on by the publication of the Health and Care Bill in July 2021.

### Recommendation(s):

- (1) Members receive and comment on the contents.
- (2) Members give oversight to the direction of travel and decisions as they develop.

### Reasons for the Recommendation(s):

This is a key development for the delivery and commissioning of Social Care and Health in Sefton, the Overview and Scrutiny Committee (Adult Social Care and Health) have a key role in scrutinising changes to Health as a result of the Bill and its impact on Sefton Residents.

**Alternative Options Considered and Rejected:** (including any Risk Implications)  
None considered.

### What will it cost and how will it be financed?

- (A) **Revenue Costs**  
Not detailed at this time

**(B) Capital Costs**  
Not detailed at this time

**Implications of the Proposals:**

<b>Resource Implications (Financial, IT, Staffing and Assets):</b> There are no resource implications arising from this report at this stage	
<b>Legal Implications:</b> There may be legal and policy implications for the Council contained within the proposed legislative changes that will be enacted in April 2022 and will be presented for decision as required	
<b>Equality Implications:</b> There are no equality implications at this stage, however any policy change will be subject to an equality impact assessment	
<b>Climate Emergency Implications:</b>  The recommendations within this report will	
Have a positive impact	Y
Have a neutral impact	N
Have a negative impact	N
The Author has undertaken the Climate Emergency training for report authors	Y
The establishment of an Integrated Care Partnership in Sefton will include an approach to estates which will see consolidated offers and include consideration of the maximisation of opportunities to deliver Care and Support in individuals' homes or immediate localities wherever possible reducing pollution from travel. The Strategic Commissioning of Health and Care services through the Integrated Care Partnership will see the Climate Emergency Implications as a key consideration.	

**Contribution to the Council's Core Purpose:**

Protect the most vulnerable: Proposals allow a Sefton Health and Care system focus on health inequalities and wider determinants of health
Facilitate confident and resilient communities: Proposals allow greater localised control and focus on the needs of the borough of Sefton in the design, delivery and review of Health and Care Services
Commission, broker and provide core services: Proposals strength the role of Strategic Commission at a Sefton borough level and encourage greater collaboration for better outcomes.
Place – leadership and influencer:

Proposals set out the road map for greater local control driven by the Health and Wellbeing Board.
Drivers of change and reform: Proposals allow a Sefton Health and Care system focus on health inequalities and wider determinants of health
Facilitate sustainable economic prosperity: Proposals allow for a broader financial focus on the borough of Sefton for Health and Care services
Greater income for social investment: Proposals allow for a broader financial focus on the borough of Sefton for Health and Care services

## What consultations have taken place on the proposals and when?

### (A) Internal Consultations

The Executive Director of Corporate Resources and Customer Services (FD.6409/21) and the Chief Legal and Democratic Officer (LD.4610/21) have been consulted and any comments have been incorporated into the report.

### (B) External Consultations

The development of a Sefton Integrated Care Partnership includes a Communication and Engagement workstream. The drivers and priorities for the Partnership are as established through the Health and Wellbeing Strategy and NHS 5 year, Sefton2gether which were development through extensive public consultation

### Implementation Date for the Decision

Immediately following the Board meeting.

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### Appendices:

There are no appendices to this report

### Background Papers:

Cabinet papers detailing the proposal to develop a Sefton Integrated Care Partnership can be found on the Council's website.

The following link provides a summary of the contents of the Health and Care Bill:

<https://www.hilldickinson.com/insights/articles/health-and-care-bill-published-%E2%80%93-key-points>

## 1. Background

1.1 The development of an ICP (Integrated Care Partnership) in Sefton is in line with national policy set by NHS England/Improvement in respect of developing

Integrated Care Systems (ICS) and a Sefton Integrated Care Partnerships (ICP) by April 2022. This development also reflects the approach being taken at a Cheshire & Merseyside Health & Care Partnership level in terms of its own development as an Integrated Care System comprising of nine Place Partnerships (of which the Sefton Integrated Care Partnership is one).

1.2 The Sefton Integrated Care Partnership will bring together key partners from across Sefton, recognising both the vital role of wider cross-sector partners and the central role that Primary Care Networks will play in adopting a population health management approach in Sefton. The Integrated Care Partnership will work together to deliver improved health and care outcomes for Sefton's population. The Health and Wellbeing Board and system partners have already agreed several key priority areas embodied within the Health and Wellbeing strategy which can be viewed here: <https://www.sefton.gov.uk/your-council/plans-policies/sefton-health-and-wellbeing-board/>

1.3 The Health and Care Bill defined a change of terminology in July 2021. Identifying the key components as:

**Place Based Partnerships** – the bringing together of key partners in the design, delivery, transformation and improvement of services that affect the Health and Wellbeing of the residents of Sefton. In Sefton this is referred to as the Sefton Integrated Care Partnership (ICP). Place arrangement and leadership are not explicitly defined by the Health and Care Bill and are for local determination – partners within each ICS will want to decide how best to bring together the parties to address the needs of the place, building from understanding at the level of neighbourhoods and primary care networks. Further supporting materials and guidance are awaited.

**Integrated Care Board (ICB)**- formerly referred to as the Integrated Care System NHS Body, locally this board will operate on a Cheshire and Merseyside footprint. The Board will have several duties including improving the quality of services, reducing inequalities in access and outcomes; promoting integration between health, social care and wider services. The board has the function of arranging for the provision of services for the purposes of the health service in England

**Integrated Care Partnerships** – These were formerly referred to as the Integrated Care System - Health and Care partnership and operate on a Cheshire and Merseyside footprint. The ICB and each responsible local authority (wholly or partly within the ICB area) must establish a statutory joint committee for the ICB area (“Integrated Care Partnership”). The Cheshire and Merseyside Integrated Care Partnership is to consist of one member appointed by the ICB, one member appointed by each of the responsible local authorities, and any members appointed by the Cheshire and Merseyside Integrated Care Partnership.

## 2. Introduction

2.1 This paper details the progress moving towards the development of place-based arrangements for Health and Social Care in Sefton. It should be noted although the legislation refers Place Based Partnerships in Sefton we continue to refer to the Sefton based arrangement as the Sefton Integrated Care Partnership (IPC).

The paper will detail Sefton ICP progress, key milestones, deliverables, the expectations and time scales communicated by the Cheshire and Merseyside Integrated Care System and provides information on the Governance review currently underway in partnership with Hill Dickinson Solicitors.

- 2.2 Development of the Sefton ICP aligns to the proposed new systems laid out in the Health and Social Care White Paper called 'Working together to improve health and social care for all', which was published in February 2021 and which describes the important role of local 'places'. Subsequently in July 2021 the Health and Care Bill was passed by parliament in line with the contents of the White Paper aside from a change in terminology, which is described in section one of this report.
- 2.3 It means that Sefton's ICP will be one of nine 'places' referred to in the Health and Social Care Bill as Place Partnerships, that will make up a wider Cheshire and Merseyside Integrated Care System (ICS). Here, integrated working between partners across the entire ICS will be made easier through proposed changes set out in the Bill, with the overall aim of achieving better health and wellbeing for everyone, better quality of health services for all individuals and sustainable use of NHS resources.
- 2.4 As well as joining up and co-ordinating services around people's needs, Sefton's ICP will also be focused around understanding and working with communities, addressing social and economic factors that influence health and wellbeing and supporting quality and sustainability of local services.
- 2.5 Sefton's ICP will begin to operate in shadow form by the end of 2021 with the goal of becoming established from April 2022, when it is expected that the Bill will become law.
- 2.6 The core aims of a Place Partnership or Sefton ICP is to:
  - Improve the Health and Wellbeing of the population and reduce inequalities
  - Provide consistent, high quality services that remove unwarranted variation in outcomes
  - Consistently achieve national standards/targets across the sectors within the partnership
  - Maximise the use of place-based financial allocation and resources

### **3. Milestones**

The Sefton ICP development is currently making effective progress with significant takes to be completed by the end of 2021.

- October - There will be an expectation that we will have a governance and decision-making framework in place and the Sefton ICP membership extends beyond health and social care. There should be a mechanism to support provider collaboration in place. A programme of ongoing communications and engagement agreed by all partners. There will be a requirement to have a

revised Memorandum of Understanding between all partners within the Integrated Care Partnership.

- January -March 2022 – the Integrated Care Partnership should be operating in shadow form.
- 1<sup>st</sup> April – The Integrated Care Partnership is operational and in receipt of delegated budgets.

#### 4. Progress

Following Cabinet approval to progress in April 2021, interim governance to give oversight to the development of the Sefton ICP was established, this includes an overarching Strategic Task and Finish group. The Strategic Task and Finish Groups members are drawn from executive directors and leaders from across Sefton's strategic partnerships. The Group have met once a fortnight since the 9<sup>th</sup> March and the following is a summary of some of the key highlights that have been presented to this group:

- All key meetings are now planned until December 2021 for the Strategic Task and Finish Group, Programme Delivery Group, Integrated Commissioning Group and Systems Resource Group.
- Work to define priority areas as part of the population health management approach continues to progress at pace, with a Population Health Group and work plan established.
- A review of Mental Health Services in Sefton.
- A refresh of the Children's commissioning priorities exploration of provider collaborative model has commenced. With a draft Starting Well work programme defined.
- The Falls Strategy is a key priority and work continues in this area.
- The Local Government Association has been engaged to support development of the Health & Wellbeing Board. The first development session has been held with the Health and Wellbeing Board, with attendance from Councillor Tim Swift, Leader of Calderdale Council and Chair of Partnership Board, West Yorkshire and Harrogate Health and Care Partnership and LGA Programme Manager Kay Burkett. The Informal Health and Wellbeing meeting of the 2<sup>nd</sup> August 2021 was a dedicated session with an established LGA associate, Steve Bedser, exploring defining principles of working going forward in the new landscape.
- A more integrated approach to supporting the Primary Care Network and our Clinical Directors in Sefton with the establishment of a Primary Care Network Collaborative. Initial scoping is underway with Council officers and Clinical Directors to support the primary care estates strategy and develop a Primary Care Network Hub to support integrated working between community teams.
- Communication and Engagement plans have been developed.
- Hill Dickinson Lawyers have been commissioned to support a governance review with a clear specification for support to develop the infrastructure we need to support aligned decision making and resource management as the Clinical Commissioning Groups are dis-established.
- A group has been established to develop the approach to Organisational Design and Development. It's important that partners understand how we

should work together to achieve improved health and well being outcomes. Integrated Community Teams are also established, and front-line staff and our Voluntary Sector will be offered access to training and development to support the programme of work.

- Public Health led work to define priorities and impact, based on the Health and Wellbeing Strategy and local NHS Five year plan, Sefton2gether.
- The existing Better Care Fund (Clinical Commissioning Group and Local Authority pooled budget) and Integrated Commissioning Work programmes have been developed across life course thematic areas of Start Well, Live Well, Age Well and Good end of Life to form the emerging work plans for the Sefton Integrated Care Partnership or Place based partnership.

## **5. Key Deliverables**

The following section of the report reflects what is within the scope of Place based partnerships

As a minimum, each Place based Partnership/Sefton ICP will have the following all age service provision at place level, working together to simplify and modernise care and implement service models which deliver improved outcomes:

- Public health and wider community development
- Community-based wellbeing support, including social prescribing activities, VCF sector provision and local access to green spaces and leisure facilities
- GP and wider primary care, delivered through Primary Care Networks
- Community health care
- Community mental health care
- Urgent and emergency care, including physical and mental health (noting that some emergency services will be provided in a networked model across the ICS, e.g. stroke, trauma)
- Ongoing management of long-term conditions, including the use of skills, expertise and resources that have historically been accessed via referral to acute care services
- Local acute hospital services (noting that some services will be provided in a networked model across the ICS, and there will be tertiary services provided in some places for the ICS-wide population)
- Social care, education, housing, employment and training support.

## **6. Expectations from the Integrated Care System**

6.1 The Cheshire and Merseyside Integrated Care systems has set out clear expectations for development. For Sefton Borough the focus must be on developing strong working relationships built on trust and collaboration to support and enable the delivery of a meaningful Memorandum of Understanding (this is a partnership document that will set out principles of operation and ways of working) within each place by October 2021.

6.2 The expectation is that each place will have the following in place:

- A framework that defines the scope within which decision-making happens by place-based system leaders operating within parameters agreed by the partner organisations. This is likely to be achieved via a scheme of delegation that is explicit about what will be managed via organisations and what will be managed via the Sefton Place Based Partnership/ICP. This will include decision-making across all of the functions of the Sefton Place Based Partnership/Sefton ICP and all partners within this.
- A structure where it can exercise this delegated decision-making, ensuring that partners deliver what has been agreed and maintaining appropriate levels of lay/non-executive oversight and clinical engagement.
- A formal memorandum of understanding, partnership agreements or alliances to provide clarity on the role and responsibilities of each partner organisation within the Sefton ICP.
- A place where delegated decision making from the statutory bodies can be discharged, i.e. a place based ICP Board that is the decision-making group of the Sefton ICP, as outlined by a scheme of delegation and enacted by the members of the Sefton ICP Board. This may need to be supported by other place-based committees, which could function using a Committees in Common approach. This will need to have key links to the Cheshire and Merseyside Health care Partnership which will be known as the Integrated Care Partnership with effect from the 1<sup>st</sup> April 2022.
- A cross-organisational, multi-professional clinical and professional leadership body that allows senior clinicians and practitioners from across the partners within health, social care and third sector within the Sefton ICP to make decisions
- Meaningful clinical, professional and democratic leadership and engagement, to ensure that there is appropriate representation and engagement across neighbourhoods, districts and the place.
- A mechanism for identifying and managing risk for the Sefton ICP, with proportionate distribution of risk across partners, and clarity on which partner within the Sefton ICP owns the risk along with which partners contribute to the mitigations
- Systems and processes for partners in the place to hold each other to account for performance and support each other where necessary. These will need to align to the accountability framework within the ICS and the approach agreed with regulators.

## **7. Governance and Accountability**

- 7.1 The infrastructure and governance arrangements for each Place Based Partnership or the Sefton Integrated Care Partnership will need to be robust in order for the Integrated Care System to delegate the necessary functions. Sefton will need to confirm these place arrangements and identify areas for development to NHS (e) by October. Officers from the Council and Clinical Commissioning Groups are working together with additional support from Hill Dickinson Lawyers to get this in place as part of the transition of the system to new arrangements from April 2022, in line with the Health and Care Bill.



- 7.2 The overarching aim of our support is to inform the development of robust governance for the Partnership, at both Sefton Borough level and Cheshire and Merseyside Health Care partnership level, and ensure that the Cheshire and Merseyside Partnership has the necessary assurances on governance and clarity of leadership to be able to delegate the previous financial allocation for CCGs to individual Places from April 2022.
- 7.3 It should be noted that effective implementation of these governance arrangements may require changes to current organisational constitutions and Terms of Reference of existing organisational groups.

## **8. Conclusion**

Overview and Scrutiny members are asked to note the progress of the development of Sefton's Integrated Care Partnership and consider Strategic and provide comment. Members are also asked to consider any elements they may wish to provide further oversight and scrutiny to.